

# Session 3: Policy decision making on how land is used - A Role-Playing Game

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target groups. It can be integrated into the subjects of social studies, biology or geography, for example, but can also be played by extracurricular youth groups. In order to be able to carry it out, at least 15, a maximum of 30 people should play.

The role play "Using space instead of consuming it" is intended to sensitize participants to the problem of "land grabbing". And they are to be encouraged to get involved in decision-making on how land is used. In the role play, the participants slip into the roles of council representatives of a municipality. They form parliamentary groups, set up committees and elect the necessary representatives to discuss measures to curb land consumption. The aim is to curb the ecological and economic consequences of land consumption by means of a council decision. The background to the role-playing game is the extremely high and increasing use of space. In order to maintain the quality of urban space, it is urgently necessary to use space as a resource. The role play wants to make a contribution to sensitizing young people to the topic of land consumption and to make politics, which is inscrutable for many people, comprehensible and exciting.

### Building areas for family-friendly living

In order to counteract demographic change, a special building area for families is to be designated. But where? The participants will discuss the advantages and disadvantages of two building areas, among other things under the aspect of the effects on land consumption, sealing and nature in general.

The game is implemented in several phases:

- Introduction
- 1st parliamentary group meeting (result: speech manuscript, amendments)
- 1st Council Meeting – Main and Environment Committee Meetings (at the same time) Result: Recommendation of the Environment Committee to the Joint Committee, followed by recommendation for a resolution of the Joint Committee
- 2nd parliamentary group meeting (amendments for 2nd council meeting)
- 2nd council meeting with discussion and vote on amendments (council decision)

The game officials/moderators should familiarize themselves with the procedure and the associated documents before the game.

A detailed schedule for the game management can be found in A-03, for the participants there is an overview in A-04. A-05 allows the participants to be divided among the parliamentary groups.

Brief background information on land use, the functioning of a municipal parliament and questions for participants on preparation can be found in A-02. A sketch of the planning area is provided in A-07.

The introduction presentation can be found in A-06.

Input for the committee meetings, should the discussion falter, the game committee finds in A-08.

## Learning objectives

Learning objectives	Time required	Material
<p>Easy mapping of the complex area of land use and sealing</p> <p>Getting to know political processes</p> <p>Presentation and analysis of existing conflicts</p> <p>Ability to compromise</p> <p>To put oneself in the opinion of others.</p> <p>Overcoming the limits of one's own thinking</p> <p>Consciously experience your own behaviors and practice new behaviors.</p>	<p>Preparation: 1-2 hours (60-120 minutes) for moderators to familiarize themselves with the material. Approx. 30-60 min for participants with material provided in advance</p> <p>Implementation: 4 hours If necessary, add travel to the external venue.</p>	<p>Instructions, game materials, forms, broken down by</p> <p>A_Organisational Matters</p> <p>B_Application and scenario</p> <p>C_Group specific</p> <p>D_Committee specific</p> <p>E_Persons with special functions</p> <p>F_Signes</p> <p>A hint on materials to be used is in the schedule Game Leader (A-03)</p>

# A-Organizational matters

## A-01: Explanation of the game mats

### Preliminary remark

This simulation game was initially developed for use in Germany and combines insights into democratic processes with concrete reference to the environmental topic of land use/soil.

It refers to local parliaments and the processes there (mayor directly elected by the citizens, formation of parliamentary groups, coalitions, committees) and thus allows to gain experience on local political processes and decision-making.

In a given scenario, the learners are to take on the roles of elected political representatives in the respective parliamentary groups and decide between two variants of a construction project. In doing so, they follow a predetermined municipal decision-making process.

The parties described as well as the chosen scenario are fictitious.

The aim is to reach a resolution capable of winning a majority in the area of tension between different positions. The given roles are intended to strengthen the confrontation with different positions.

In the following, the game mats and their function are presented.

The game is implemented in several phases:

- Introduction
- 1st parliamentary group meeting (result: speech manuscript, amendments)
- 1st Council Meeting – Main and Environment Committee Meetings (at the same time) Result: Recommendation of the Environment Committee to the Joint Committee, followed by recommendation for a resolution of the Joint Committee
- 2nd parliamentary group meeting (amendments for 2nd council meeting)
- 2nd council meeting with discussion and vote on amendments (council decision)

The game officials/moderators should familiarize themselves with the procedure and the associated documents before the game.

## Documents for Game Moderators

### A-03: Schedule Game Moderators:

This document is the instructions for the simulation game. Here the game moderators learn what they need to prepare, and when they should distribute documents and provide clues.

### A-05: Table for group division:

The group breakdown table is used to determine the sizes of the groups in order to ensure a balance in the composition of the Council and the committees. It also shows how many people are in the respective committees.

It is recommended to have a group size of at least 15 participants to have enough discussants in the small groups / committee meetings. It is advisable to implement the simulation game with two moderators in order to be able to better provide impetus for a lively discussion in the small groups (committees). If necessary, it makes sense to adapt the names of the parliamentary group members to a multi-cultural setting of the local conditions.

### A-06: Introductory Lecture:

In the introductory lecture, the background, goals and course of the simulation game are explained. In addition, the most important information on the subject of land use, the council, the parliamentary groups, committees and council members with special functions is summarised.

### A-08; Input Committee Meetings:

Here are formulated questions for the committee work, which the match committee can bring in if the discussion in the committees is sluggish.

### A-11: Evaluation sheet:

In the evaluation form, the participants can give marks on the game materials, the method, the procedure and the supervision. In addition, unanswered questions can be noted down and topic suggestions for further simulation games can be submitted.

## Documents for participants

### A-02: Information sheet for students:

The information sheet for participants contains the most important information on the topic of land use and the committees in the council. If possible, it should be discussed in advance.

### A-04: Schedule for students:

The schedule for the students includes an overview of the course of the simulation game. Here you can see when and where the next meetings will take place.

## Game materials

### A-07: Sketch:

The sketch shows a rough visualisation of the location of the planning project.

### B-02: Scenario:

The scenario contains detailed background information on the council application or the administrative proposal. It also contains information on the topic of land use and a glossary.

### C-01-C-04/01 each: Roles:

Throughout the game, participants take on the roles of council members. The roles describe the curriculum vitae, the political focus and the attitude to the council proposal or the administrative proposal of the council members. There are roles with special functions:

### E-01: Function of Mayor:

The function and tasks of the mayor are explained here.

### E-02-E-05: Function of Chairman:

The function and tasks of the parliamentary group chairperson are explained here.

### E-06: Chairmanship of the Planning and Environment Committee:

The function and duties of the chairman are explained here.

### C-01-C-04/je 02: Position of the political groups:

The position of the parliamentary group contains the opinion of the parliamentary group on the council motion or the administrative proposal.

## Prepared templates for use in the course of the game

### First Council Meeting

### E-07: Speech Manuscript Mayor First Council Meeting:

For the chairmanship of the first council meeting, the mayor receives a speech manuscript.

### C-01-C-04/ je 04: Council motion:

The council motion is submitted to the council and its committees by a parliamentary group.

### Administrative template:

B-01: For the administrative proposal, the mayor enters one of the two scenarios into the council and its committees as a motion.

## First parliamentary group meeting

C-01-C-04/ 03 each: Parliamentary group mandate 1st meeting:

The parliamentary group mandate for the first parliamentary group meeting includes tasks for the participants. In addition to personnel decisions, the basic position of the parliamentary group on the council motion or the administrative bill must be determined, and arguments for the committee's work must be developed.

C-01-C-04/ 07 each: Speaking notes:

The speech of the parliamentary group chairperson is to be noted on the speaking note.

C-01-C-04/ je 04: Amendment to the Council motion after the first parliamentary group meeting:

In the first parliamentary group meeting, the parliamentary groups (except for the parliamentary group that submitted the council motion) are given the opportunity to amend the council motion or the administrative bill according to their ideas and to introduce this to the committees by means of amendments.

## Committee meetings

E-09: Speech Manuscript Chairmanship of the Planning and Environment Committee:

For the leadership of the planning and environment committee, the chairman receives a speech manuscript.

D-01: Recommendation for a resolution by the Planning and Environment Committee:

The recommendation for a resolution of the Planning and Environment Committee is drawn up at the end of the committee's work and contains the results of the committee's deliberations. The recommendation for a resolution serves as a template for the main committee, for the 2nd parliamentary group meeting and the final council meeting.

E-10: Speech manuscript of the mayor Main Committee:

For the chairmanship of the main committee, the mayor receives a speech manuscript.

E-02: Recommendation for a resolution by the Main Committee:

The Joint Committee's recommendation for a resolution is drawn up at the end of the Committee's work and contains the results of the Committee's deliberations. The recommendation for a resolution serves as a template for the 2nd parliamentary group meeting and the final council meeting.

## Second parliamentary group meeting

C-01-C-04/ 05 each: Parliamentary group mandate 2nd meeting:

The parliamentary group mandate for the second parliamentary group meeting includes tasks for the participants. The individual aspects of the recommendations for resolutions

must be discussed by the members of the parliamentary group and a common position must be developed. In addition, the members of the parliamentary group are given the task of preparing the speech of the parliamentary group chairman for the final council meeting.

C-01-C-04/ je 06: Amendment Recommended resolution:

In the second parliamentary group meeting, each parliamentary group is given the opportunity to change the individual aspects of the recommendations for resolutions according to its ideas and to introduce this to the Council via amendments.

## 2nd Council Meeting

A-09: Submission of recommendations for resolutions and amendments:

In this PowerPoint template, the game committee notes down the recommendations for resolutions of the committees and, if necessary, the amendments of the recommendations for resolutions before the final council meeting. It serves as a clear presentation in the final council meeting.

E-08: Speech Manuscript of the Mayor In second council meeting:

The mayor receives a speech manuscript for the chairing of the second council meeting.

A-10: Submission of Council Decision:

In this PowerPoint template, the game committee inserts the individual aspects of the resolution recommendations and, if necessary, amendments that were approved by the majority during the final council meeting. This template is also used for a clear presentation.

## A-02: Information sheet for participants

### Land consumption

The soil and natural landscapes are the basis of life and habitat for plants, animals and humans, which is why the protection and promotion of natural areas is an overarching environmental goal that concerns everyone. The terms land use and soil sealing have become established to describe the process of the progressive transformation of natural areas into settlement and traffic areas. Although land cannot be consumed in the true sense of the word - such as raw materials - soils are often changed so much during use for housing, farming and transport that their natural soil functions are impaired or even completely destroyed.

The extent of land consumption is particularly threatening in such densely populated German states as North Rhine-Westphalia: 22 percent of the state's area is already used as settlement and transport areas. Every new settlement or commercial area on the outskirts of the city requires additional sealing by access roads. Even if the concreted area seems comparatively small for transport routes, a closer look reveals that the fragmentation of biotopes sometimes creates insurmountable obstacles for migratory species.

The further land consumption progresses, the more the landscape, the soil, the natural wealth of species, habitats and genetic resources are increasingly affected. Increasing sealing is accompanied by an increasing risk of flooding, as the water no longer has the opportunity to seep away. In addition, the environmental pollution emanating from the sealed surface and its use also has an effect far into the unsealed surface: as pollutants, stench, noise and artificial light. For example, skylarks keep a distance of up to 1.5 km from busy highways.

The sustainability strategy of the Federal Government (<https://www.destatis.de/DE/Service/Datenbanken/indikatoren-nationale-berichtsplattform.html?nn=206142>) provides for a drastic reduction in land use for settlement and transport purposes. The use of additional land for settlement and transport purposes is to be limited to an average of less than 30 hectares per day by 2030. The aim is to achieve a circular economy by 2050. This means that no further areas are to be used for settlement and transport purposes.

## Background: Composition and tasks of the city council

### City Council

The council is usually made up of parliamentary groups of the elected parties.

The council is the representation of the citizens and the main body of a municipality.

The council lays down the principles for the administration of the municipality and decides on all fundamental matters of the municipality. At the same time, he controls the administration in the implementation of resolutions.

The mayor is directly elected by the citizens. is the highest administrative body, chairs the council and represents the municipality to the outside world.

### Parliamentary group

The parliamentary group is a group of councillors from one party.

Joining forces in a parliamentary group is generally voluntary and is formed by elected council members of a party in order to implement their political interests and goals in the council.

### Committee

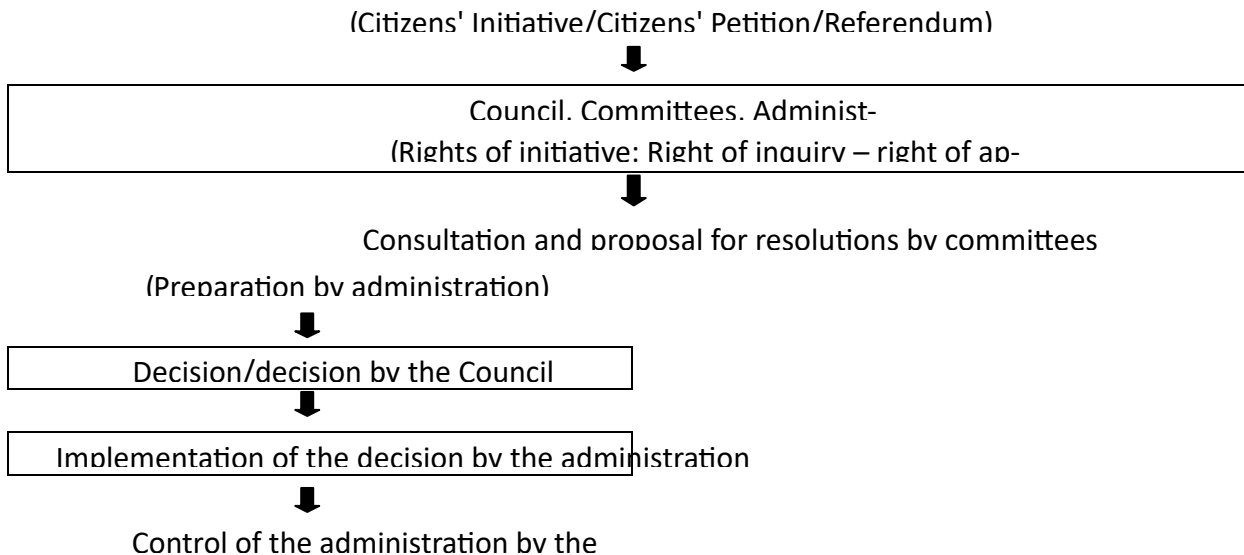
A committee is a fixed body whose members are elected from the parliamentary groups on a pro rata basis according to the election results.

The committees prepare council decisions professionally.

Compulsory committees in a municipal council are: Main Committee, Finance Committee, Audit Committee. In this role-play, an environmental committee is set up to prepare a council decision.

## Decision-making process in local self-government

Associations, clubs, parties, companies, citizens, etc. can initiate decisions in the council on their own motions according to certain rules.



### Questions about local politics and land consumption:

Local politics

Explain the function and composition of a city council.

Research how the majority is distributed in your city's council.

Land consumption

Define land consumption.

<https://www.bundesumweltministerium.de/themen/nachhaltigkeit/strategie-und-umsetzung/reduzierung-des-flaechenverbrauchs>

Name three consequences of land consumption. (<https://www.lb-naturschutz-nrw.de/fachthemen/bauleitplanung/wichtige-themen-fuer-die-bauleitplanung/flaechenverbrauch-und-doppeltinnenentwicklung/folgen-des-flaechenverbrauchs.html>)

What is the current proportion of sealed area in NRW / Lower Saxony?

<https://www.aktion-flaeche.de/>

Research the causes of land consumption.

## A-03: Schedule Game Committee

### Preparation:

- Organising rooms: it is advisable to have one large room that functions as a council chamber and four smaller rooms that are used as group rooms (if there are not enough rooms available, two parliamentary groups can also meet in one room, for example in the relatively large council chamber).
- For the introductory lecture, organize a laptop, projector and projection screen.
- A few days before the implementation of the simulation game, the "Information Sheet for Students" was to be discussed in class.
- As soon as the number of participants has been determined, divide the groups with the help of the note "Table for group division".
- Classification of roles

In order to make the discussion in the parliamentary groups more interesting, different opinions on the planning projects were developed within the larger parliamentary groups SAD and CVP. The last sentence of each role describes whether the person in question has a positive or negative attitude towards the project. There is no difference of opinion within the OIL and LPD parliamentary groups, as these parliamentary groups are relatively small. In order for the discussion in the committees to be balanced, the following roles should be observed:

- Building areas for family-friendly living:
  - SAD: Select more roles that are positive about the "Lipperland" project.
  - CVP: Select more roles that are positive about the "Grünacker" project.
- Compile basic documents according to the number of participants in the following order: name badge, schedule for students, council application or administrative proposal, scenario, position of the parliamentary group and role.
- Fill in the time and place column in the schedule of the game leader and the students accordingly.
- Adjust the schedule within the PowerPoint presentation.
- Distribute faction signs in the rooms.

### General information:

- The game master should be available at any time in case of problems and ambiguities, intervene if necessary and be able to take on roles of people with special functions at short notice (e.g. mayor).
- You have to pay attention to time compliance throughout the game.

Start/ Duration	Location	Committees	Tasks of the participants	Duties of the game master	Accompanying document
09:00-	Council chamber	Welcome/		Introductory lecture with the help of Power Point.	A-06 LOESS Simulation Game Land Use Einführung.ppt
30 min.		Introduction		<ul style="list-style-type: none"> <li>• Mayor election: Write down proposals, vote by show of hands and simple majority,</li> <li>• Distribute the "Function Mayor" note and basic documents to the mayor. Mayor decides on scenario for administrative proposal,</li> <li>• Distribute basic documents randomly to everyone. Request to go to appropriate parliamentary group rooms.</li> </ul>	B-02 Scenario  B01 Administrative Template  A-02 Information Sheet Participants  B-04 Schedule Participants  B-02 Scenario  A-07 Sketch  C-01-04/01 and 02: Roles and position of the respective parties
09:30 60 min.	Room 1: SAD Room 2: CVP Room 3: LPD Room 4: OIL	1st Parliamentary Group Meeting	<ul style="list-style-type: none"> <li>• Reading into materials.</li> <li>• Election of the parliamentary group chairperson</li> <li>• CVP only: Election as chairman of the planning and environment committee. Split among committees.</li> </ul>		C-01-04/01 03: Parliamentary group orders for the 1st parliamentary group meeting

Start/ Duration	Location	Committees	Tasks of the participants	Duties of the game master	Accompanying document
			<ul style="list-style-type: none"> <li>Determine the position on the council motion or the administrative proposal, formulate amendments if necessary.</li> <li>Development of the argumentation for the committee work.</li> </ul>		C-01-04/01 04: Amendments to the administrative proposal of the respective political groups
10:30 10 min		Break		Put up parliamentary group signs for the 1st council meeting.	F-01-06
10:40 10 min	Council chamber	1st Council Meeting	<p>Welcome, presentation of the parliamentary group and committee chairmen,</p> <p>Referral of the council application or the administrative submission to the committees by the mayor.</p>	<p>Note to participants:</p> <p>In reality, the first council meeting does not take place, it serves to introduce the mayor and the chairperson in the simulation game.</p> <p>At the end of the 1st council meeting:</p> <ul style="list-style-type: none"> <li>Explanation of committee times</li> <li>The planning and environment committee meets for 45 minutes, makes its recommendation for a resolution to the main committee and then has a 15-minute break.</li> <li>The main committee meets for 30 minutes, then has a 15-minute break and meets again for 15 minutes, taking into account the recommendation of the planning and environment committee.</li> </ul>	<p>D-01: Recommendation for a resolution by the Planning and Environment Committee</p> <p>D-02 Recommendation for a resolution by the Joint Committee</p> <p>E-10: Speech Manuscript Main Committee Mayor</p>

Start/ Dura- tion	Location	Commit- tees	Tasks of the participants	Duties of the game master	Accompanying document
				<p>Note to participants:</p> <p>In reality, the committees meet one after the other and only one recommendation for a decision is submitted to the council</p> <ul style="list-style-type: none"> <li>Request to go to appropriate committee rooms.</li> <li>Speech manuscript of the main committee handed over to the mayor.</li> </ul>	
10:50 60 min.	Council chamber:  Main Committee  Room 1:  Planning and Environment Committee	Committee deliberations	<p>Presentation of the faction positions.</p> <p>If necessary, vote on amendments.</p> <p>Development of recommendations for resolutions</p> <p>After 45 minutes, the planning and environment committee gives its recommendation for a resolution to the main committee as a recommendation.</p>	<p>In the event of faltering discussions in the committees, the questions of "input committee meetings" can be dealt with.</p> <p>Towards the end of the committee meetings:</p> <ul style="list-style-type: none"> <li>Distribute resolution recommendation forms with the note to copy them in four copies (committee chairperson dictates and appoints four assistants to take notes)</li> <li>Collect recommendations for resolutions.</li> </ul>	A-08: Input Committee Meeting  C-01-04/03-

Start/ Duration	Location	Committees	Tasks of the participants	Duties of the game master	Accompanying document
			After 60 minutes, the main committee writes its recommendation for a decision.		
11:50 30 min.	Room 1: SAD Room 2: CVP Room 3: LPD Room 4: OIL	2. Parliamentary group sit-down	Develop a position on the recommendations for resolutions, formulate amendments if necessary.  If necessary, negotiations with other parliamentary group chairmen  Preparing the closing speech	<ul style="list-style-type: none"> <li>Recommendations for resolutions of both committees, 2nd parliamentary group mandate, amendment and speaking notes.</li> </ul> Towards the end of the parliamentary group meetings <ul style="list-style-type: none"> <li>Collect amendments</li> <li>Speech manuscript of the 2nd council meeting handed over to the mayor</li> <li>Enter recommendations for resolutions and, if applicable, amendments in the PowerPoint template.</li> </ul>	C-01-04/05 and 06 and 07  E-08: Speech Manuscript Mayor  A-09: Proposal for a resolution (ppt)
12:20 10 min.	Break			Putting up parliamentary group signs for the 2nd council meeting	
12:30 20 min	Council chamber	2nd Council Meeting	Presentation of the recommendations for resolutions  Statements of the parliamentary groups.	<ul style="list-style-type: none"> <li>If necessary, support from the mayor</li> <li>After agreeing on the individual aspects. Vote on amendments if necessary</li> <li>Final vote</li> </ul>	
12:50 15 min	Council chamber	Evaluation		<ul style="list-style-type: none"> <li>Oral evaluation.</li> <li>Distribute evaluation sheets.</li> </ul>	A-11: Evaluation Form

## A-04: Schedule for learners

Start	Duration	Location	Committees	Plot
09:00	60 min.	Room 1: SAD and OIL  Room 2: CVP and LPD	1st Parliamentary Group Meeting	<ul style="list-style-type: none"> <li>• Familiarisation with the playing surfaces</li> <li>• Election of the parliamentary group chairperson</li> <li>• (CVP: Election of the Chairperson of the Planning and Environment Committee)</li> <li>• Distribution among different committees</li> <li>• Determination of the position on the administrative proposal</li> <li>• Preparation of the argumentation in the committees</li> </ul>
10:00	10 min			Break
10:10	10 min	Boardroom	1st Council Meeting	<ul style="list-style-type: none"> <li>• Mayor: Welcome, introduction of the chairperson, appointment of the committees, referral of the administrative bill to the committees</li> </ul>
10:20	60 min.	Room 1: Main Committee  Room 2: Planning and Environment Committee	Committee deliberations	<ul style="list-style-type: none"> <li>• Presentation of the parliamentary group positions</li> <li>• Discussion on the amendments drafted in the parliamentary group meetings</li> <li>• Preparation of a recommendation for a resolution on the administrative bill</li> <li>• After 45 minutes, the planning and environment committee gives its opinion to the main committee; followed by a 15 min. break</li> <li>• The main committee meets for 30 minutes followed by a 15-minute break and then resumes its deliberations, taking into account the results of the planning and environment committee, and also prepares a recommendation for a resolution</li> </ul>

11:20	30 min.	Room 1: SAD and OIL  Room 2: CVP and LPD	2nd parliamentary group meeting	<ul style="list-style-type: none"> <li>• Development of a common position on the recommendations for resolutions</li> <li>• Drafting of amendments if necessary</li> <li>• If necessary, negotiations with other parliamentary groups</li> <li>• Preparation of a closing speech</li> </ul>
11:50	10 min			Break
12:00	20 min.	Boardroom	2nd Council Meeting	<ul style="list-style-type: none"> <li>• Presentation of the recommendations for resolutions</li> <li>• Statements of the parliamentary groups</li> <li>• Vote on amendments if necessary</li> <li>• Final vote on administrative proposal</li> </ul>
12:20	20 min.	Boardroom	Evaluation	<ul style="list-style-type: none"> <li>• Discussion and completion of the evaluation forms</li> </ul>

## A-05: Group division

Recommended minimum number of participants: 15

Total Group	Main Committee	Planning and Environment Committee
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Total	SAD	CVP	OIL	LPD	Coalition	Opposition	Total	SAD	CVP	OIL	LPD	Coalition	Opposition	Total	SAD	CVP	OIL	LPD	Coalition	Opposition
15	6	5	2	2	8	7	7	3	2	1	1	4	3	8	3	3	1	1	4	4
16	7	5	2	2	9	7	7	3	2	1	1	4	3	9	4	3	1	1	5	4
17	8	5	2	2	10	7	8	4	2	1	1	5	3	9	4	3	1	1	5	4
18	7	5	3	3	10	8	7	3	2	1	1	4	3	11	4	3	2	2	6	5
19	8	5	3	3	11	8	8	4	2	1	1	5	3	11	4	3	2	2	6	5
20	8	6	3	3	11	9	9	4	3	1	1	5	4	11	4	3	2	2	6	5
21	9	6	3	3	12	9	9	4	3	1	1	5	4	12	5	3	2	2	7	5
22	8	6	4	4	12	10	11	4	3	2	2	6	5	11	4	3	2	2	6	5
23	9	6	4	4	13	10	12	5	3	2	2	7	5	11	4	3	2	2	6	5
24	9	7	4	4	13	11	11	4	3	2	2	6	5	13	5	4	2	2	7	6
25	10	7	4	4	14	11	12	5	3	2	2	7	5	13	5	4	2	2	7	6
26	10	8	4	4	14	12	13	5	4	2	2	7	6	13	5	4	2	2	7	6
27	11	8	4	4	15	12	13	5	4	2	2	7	6	14	6	4	2	2	8	6
28	11	9	4	4	15	13	13	5	4	2	2	7	6	15	6	5	2	2	8	7
29	11	9	5	4	16	13	13	5	4	2	2	7	6	16	6	5	3	2	9	7
30	12	9	5	4	17	13	14	6	4	2	2	8	6	16	6	5	3	2	9	7

# A-06: PowerPoint Simulation Game Introduction



**WHAT IS LOESS? WHY LOESS? WHY A SIMULATION GAME?**

EU missions offer a new opportunity to find concrete solutions to some of our biggest challenges. They have ambitious goals and aim to deliver concrete results by 2030. In this context, LOESS is funded by the mission "A Land Deal for Europe". The European programme is committed to restoring soil health. The focus of LOESS is on the development of educational and continuing education programmes as well as competence development measures for various actors, stakeholders and target groups. Soil is an indispensable ally for climate change mitigation and adaptation. That's why people need more than just scientific information; we all need to understand how healthy soils affect our lives. This simulation game was originally developed by the State Working Group Agenda 21 (LAS 21) in cooperation with the ScienceShop Bonn (WilaBonn) and was awarded as an official project of the UN World Decade of Education for Sustainable Development. It was developed for use in Germany and combines insights into democratic processes with concrete reference to the environmental issue of land use/soil.

**Aim of the simulation game**

- 1) Getting to know the work of a council  
Decision-making in the Council  
Tasks of the Council members
- 2) Raising awareness of the issue of land use  
Land consumption: Conversion of natural areas into settlement and transport areas  
Consequences: loss of important soil functions, loss of biodiversity, risk of flooding, spaces of rest and recreation decrease, etc.  
Reasons: increase in private households with a declining population, frayed settlement structure, low land prices, etc.

**Procedure of the simulation game**

1. The participants form the council of a municipality; division into parliamentary groups and committees, election of the chairperson, etc.
2. Dealing with a council motion on a topic relevant to the area
3. Simulation of a council decision after approx. 4 1/2 hours
4. In reality, the process from the council application to the council decision extends over several weeks.

**The council as a representative of the citizenry**

**Council**  
Composed of parliamentary groups of the elected parties, although there may also be non-party council members  
Decides on fundamental matters of the municipality and controls the administration in the implementation of resolutions  
The mayor chairs the council and represents the municipality externally

**Faction**  
Group of councillors of a party elected to the council

**Committee**  
Body with special responsibility defined by the municipal code  
Prepares council decisions professionally

**Parliamentary groups and committees of the simulation game**

**Factions:**  
Social Workers' Party of Germany (SAD) SAD  
Christian People's Party (CVP)  
Ecological List (ÖL)  
Liberal Party of Germany (LPD)

**Coalition:** SAD and ÖL

**Committees:**  
Planning and Environment Committee  
Main Committee



### Ratsmitglieder mit Sonderfunktionen

- Bürgermeister/in**
- Vorsitzende/r im Rat und Hauptausschuss
  - Sorgt für geordnete und dem Zeitplan entsprechende Diskussion
- Fraktionsvorsitzende/r**
- Sorgt für geordnete und dem Zeitplan entsprechende Diskussion in der Fraktion
  - Konsensfindung in Fragen der Ziele und Strategien
  - Absprachen mit anderen Fraktionsvorsitzenden
- Ausschussvorsitzende/r**
- Sorgt für geordnete und dem Zeitplan entsprechende Diskussion im Ausschuss
  - Fasst Beratungsergebnisse als Beschlussempfehlung zusammen

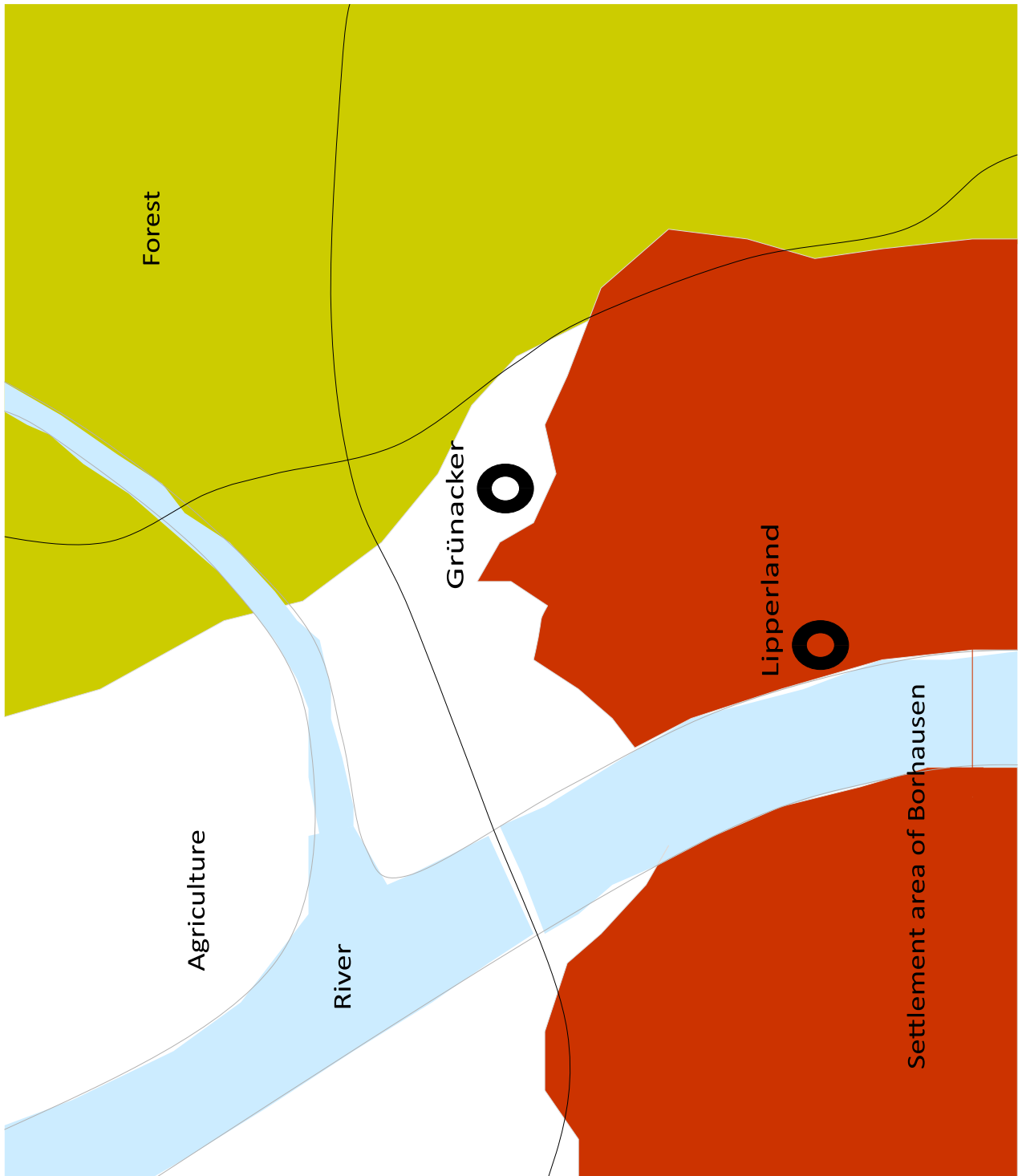


### Zeitablauf des Planspiels

09:30-09:50 Uhr	Lese-phase
09:50-10:30 Uhr	Erste Fraktions-sitzung
10:30-10:40 Uhr	Pause
10:40-10:50 Uhr	Erste Ratssitzung
10:50-11:50 Uhr	Ausschuss-arbeit
11:50-12:20 Uhr	Zweite Fraktions-sitzung
12:20-12:30 Uhr	Pause
12:30-12:50 Uhr	Zweite Ratssitzung
12:50-13:10 Uhr	Auswertung



## A-07: Sketch



## A-08: Issues at committee meetings

These questions should only be raised by the match committee if the discussion in the committees is sluggish.

### Planning and Environment Committee:

- Assess the planning projects in terms of area-relevant aspects.
- Assess the planning project with regard to the influence on ecosystem services of the stressed soils
- Assess the climate relevance of the planning projects on the designated areas
- What consequences could the planning projects have with regard to the cityscape?
- Name the advantages and disadvantages of the respective transport infrastructure.
- Discuss the concept of "car-free living".
- Assess the planning projects in terms of quality of living.

### Main Committee:

- What costs should be taken into account, e.g. costs for climate adaptation measures?
- How do the planning measures affect the cityscape?
- Put the number of residential units in relation to the expected costs.
- Which group of people is addressed in the respective construction projects and which is desirable for the city?
- Discuss the impact of the number of housing units on infrastructure and their maintenance costs.

## A-09: PowerPoint Template Resolution Recommendation



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### Recommendations for resolutions - amendments

Recommendation for a resolution by the Planning and Environment Committee:

Recommendation for a resolution by the Joint Committee:

Amendment SAD:

Amendment CVP:

Amendment LPD:

Amendment on ÖL

## A-10: PowerPoint Template Council Decision



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### Council decision

## A-11: Evaluation Form

In order to optimize the simulation game, your opinion is important to us! Please give school grades from 1-6. Comments are welcome.

	Note	Comment
Simulation game materials		
Support during the implementation		
Schedule		
Simulation game method		

Should simulation games also be used as part of lessons on other topics? If "yes", which ones?

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Still open questions

Which question(s) on the subject of land consumption is/are still open?

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What question(s) about the Council's workflow is/are still open?

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Additional notes

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Thank you for your help!

## B- Application and scenario

### B-01: Administrative template

City of Borhausen    The mayor

Submission of the administration

To deliberate and decide:

- Planning and Environment Committee
- Main Committee
- Council

---

Designation of building area for family-friendly living

Reason:

According to current figures from the Institute for Population, it is forecast that the population development for the city of Borhausen will be negative until 2020. In order to actively counter the loss of residents, the administration was unanimously called upon at the last council meeting to propose building areas for family-friendly living. After detailed research by the planning office, two areas can finally be proposed that are owned by the municipality and for which investors have already shown interest.

#### A) Inner-city wasteland "Lipperland" (4 ha)

In multi-storey construction, living space for around 250 families can be realised on the 4-hectare site in the form of condominiums. Despite the proven contaminated sites on the site, according to an available report, the current commercial area in the land use plan (\*see glossary) can be converted into a residential building area. The city must bear the amount of the remediation of contaminated sites in the amount of 3 million euros.

#### B) Agricultural pasture area "Grünacker" (5 ha)

In the outdoor area, 100 single-family houses can be built on the 5-hectare "Grünacker" area, which was previously used as agricultural land for cattle grazing. The city of Borhausen must participate with a share of 15% in the laying of the gas, water and electricity lines and develop the area

for traffic. Costs of 1.1 million euros are factored in. Indirect costs arise from the fact that the city has to expand the nearby infrastructures (kindergarten, school). Costs of 1.5 million euros are expected.

Due to the financial situation of the city of Borhausen, however, only one of the two projects can be realized, which is why the council of the city of Borhausen has to make a fundamental decision for one of the two planning areas.

Proposed resolution: The council of the city of Borhausen decides on the development of the Area...

## B-02: Scenario

The statisticians predict that the population of the city of Borhausen will decline by 10% to 93,000 inhabitants by 2020. In order to absorb the consequences of this demographic change (\*see glossary), it is the absolute goal of the administration to stop this development. She therefore proposes to designate a building area for young families with children in order to keep families in the city. This principle was supported by all parliamentary groups in the council. The administration proposes alternatively two building areas that are owned by the city and that are suitable for such large-scale planning. Investors have already shown interest.

The council of the city of Borhausen has to make a fundamental decision, as only one project can be realized for reasons of the financial budget.

### **(1) Lipperland building area – brownfield site of a former industrial plant (size: 4 ha)**

Location: Close to the city centre in the traffic-calmed area of the district, with very good connections to local transport.

Based on the historic construction method throughout the district, the investor is planning exclusively condominiums in 3-storey houses for around 250 families.

Direct costs: The remediation of contaminated sites will cost the city 3 million euros.

Indirect cost savings through existing transport infrastructure and existing infrastructure, such as kindergartens, playgrounds and schools.

There are no additional ecological consequences, as the area has already been developed.

"Car-free living" concept: Parking spaces would then be possible on the edge of the development area at a distance of approx. 300 m.

Surroundings: The surrounding area is densely built-up, which is why it is not possible to expand the building area for green spaces.

### **(2) Grünacker building area – agricultural pasture area (size: 5 ha)**

Location: In the outdoor area with good access to the motorway.

The investor is planning exclusively single-family houses for about 100 families.

Direct costs: The city would have to contribute 15 percent to the laying of the gas, water and electricity lines for the area and develop the area for traffic (1.1 million euros).

Indirect costs arise from the fact that the city has to expand the nearby infrastructures (kindergarten, school). Costs of at least 1.5 million euros are calculated.

Ecological consequences of the new development concern on the one hand the loss of soil functions

(\*see glossary) as well as the displacement of the skylark, which has become native to the Grünacker in recent years.

Surroundings: The building area, which is located in the middle of agricultural land, can be planned with detached single-family houses, play streets and playgrounds.

## Land consumption

The terms land use and land use have become established to describe the process of the progressive conversion of natural areas into settlement and traffic areas. The more areas are built on and thus sealed, the more the landscape, the natural wealth of species and their habitats are affected. The reduction of natural water infiltration is accompanied by an increasing risk of flooding. The climate balancing function of the soil is also lost, which, for example, cools down at night in open spaces and thus develops fresh air.

According to the latest environmental economic accounts of the Federal Statistical Office, around 100 hectares of land are consumed and largely sealed nationwide every day. This corresponds to a daily land consumption of approx. 130 football pitches and thus about the area of the city of Cologne per year. In the meantime, about 12.8 percent of Germany's total area is "built up" with settlements and transport routes. This corresponds to the area of Lower Saxony, the second largest federal state. According to official statistics, the settlement and transport area in North Rhine-Westphalia has already grown to 22 percent of the state's area – and the trend is rising. The Federal Government's sustainability strategy envisages a drastic reduction in land use for settlement and transport purposes from 131 ha in the meantime (in 2000) to less than 30 ha/day by 2030.

## Glossary:

### Soil function

The natural function of the soil requires an unsealed soil in which water seeps away, leaves weather, and microorganisms mix the soil. The functions of intact soil are manifold: habitat for animals and plants, production basis for agriculture, forestry and horticulture, storage and filter medium for water and nutrients, degradation of pollutants, climate balancing function (night-time cooling of air close to the ground) and protection against flooding. It takes 200-300 years to form a new soil layer of 1cm.

### Demographic change

The term "demographic change" refers to the change in the composition of the age structure of a society. The population in Germany will decline drastically in the coming decades and at the same time get older on average.

Demographic change not only has far-reaching effects on the social security systems in Germany, but also has a significant impact on municipal services of general interest. In the medium term, for example, if the number of children falls, the existence of numerous infrastructures such as kindergartens or schools will be endangered, vacancies in apartments will occur especially in metropolitan areas, and purchasing power potential will decline significantly. Furthermore, the ageing of the population has an impact on the municipal share of income tax (15%), as those who have already retired from working life naturally contribute significantly less to income tax than those who are still employed.

### Land Use Plan (FNP)

The land use plan represents the intended urban development by showing the type of land use for the entire municipal area. The special significance of the FNP in the context of urban development lies in the fundamental decision of a municipality on how and for what purpose (development, traffic, agriculture, nature conservation, etc.) the existing areas can and should be used sensibly and appropriately.

## C – Group-specific

### C-01/01: Rolles SAD

Mr./Mrs. Drees

58 years

married, 3 children

Engineer

You have been a member of the SAD for 29 years and a member of the city council for 22 years. You live with your husband/wife in a terraced housing estate on the outskirts of the city.

After graduating from high school, you studied mechanical engineering at a university of applied sciences in Bielefeld and joined your father's company after completing your studies. However, due to the poor order situation, it went bankrupt in the mid-70s. After a year of unemployment, you got a job in an Opel plant. You joined the IG Metall trade union and thus got your first contacts with the SAD, of which you became a member a short time later. As a man/woman of clear words on the subject of labour market and financial policy, you were finally elected to the city council. There you enjoy a high reputation due to your professional competence and realistic argumentation.

They are positive about the planning project on the "Grünacker" agricultural area.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Lorenz

married, 1 child

27 years

Insurance employee

They have been members of the SAD for eight years and have been represented in the city council for two years.

You live with your husband/wife and daughter in a condominium on the outskirts of town.

Your parents are also members of the SAD, which is why you came into contact with the party at an early age and were already involved in the SAD youth organization. After secondary school, you completed an apprenticeship as an insurance clerk, but were always active in the party and were finally elected to the city council at the age of 25. Although you appreciate your quiet residential area, you see more and more the

Problems of poor accessibility and care, especially if you are traveling with children without a car. They are therefore particularly committed to an urban design of "short distances", in which all important facilities from the residential building can be easily reached by public transport.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Horstmann

34 years

single, no children

Economist

You have been a member of the SAD for four years and were elected to the city council a year ago. They live alone in an apartment in the city center.

After graduating from high school, you studied economics and then worked as a research assistant at the University of Dortmund and earned your doctorate. You came into contact with the SAD through a colleague during your scientific work, became a member and were elected to the city council relatively quickly due to your helpful and open-minded nature. Her political focus is on the financial sector. You are known for being passionate about discussions, but always putting forward your arguments objectively.

They are positive about the planning project on the "Grünacker" agricultural area.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, you represent it in the SAD

Mr./Mrs. Fuhrmann

divorced, 2 children

49 years

Educator

You have been a member of the SAD party for 15 years and have been represented on the city council for ten years. You live with your two children in a suburb of the city.

After your training as an educator and the subsequent recognition year, you worked in shifts in a children's home. After the birth of your twins and the separation from your husband/wife, you had to give up your job due to lack of time.

Since then, you have been annoyed by the difficult situation of combining family and work

that and joined the SAD to advocate for the interests of single mothers and fathers. Due to your always vivid and practical way of addressing grievances, you were quickly elected as the contact person for family policy issues and finally to the city council. You are considered a person with great empathy and eloquence.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, you represent it in the SAD.

Mr./Mrs. Fudulea

41 years

single, no children

Translator

You have been a member of the SAD for six years and have been represented in the city council for three years. You live with your boyfriend/girlfriend in the city center.

You were born in Germany, but you moved to Italy at the age of ten because your father accepted a job as a foreign correspondent there. After graduating from high school, you returned to Germany and studied English,

French and Italian. During your studies, you spent a semester abroad in France and Italy. After your studies, you worked part-time at an international student organization in Germany. Your interest in politics finally led you to join the SAD. Here you are increasingly committed to inter-municipal and international relations. You are considered a cosmopolitan and tolerant personality who is always up for new ideas and also puts them into practice.

They are positive about the planning project on the "Grünacker" agricultural area.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, you represent it in the SAD.

Mr./Mrs. Schneider

56 years

divorced, 3 children

Biologist

You have been a member of the city council for 24 years, but you have been a member of the SAD for 39 years. You live with your youngest son in a semi-detached house on the outskirts of the city.

After graduating from high school, you first started an apprenticeship as a goldsmith in your father's family business. However, your interest was actually in the biological field and so, after long discussions with your parents, you broke off your apprenticeship and studied biology. After completing your studies, you worked in the biological station of your city, but were always politically active on the side. Since your father and grandfather were already members of the SAD, you also joined the SAD at a very early age and were already active in the youth organization. The topics that concern you and for which you are committed are in the environmental and social areas. In the city council, to which you were elected at the age of 32, you are considered a tactician who unwaveringly asserts his interests and is reluctant to compromise.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, you represent it in the

Mr./Mrs. Müller

61 years

married, 2 children

Car mechanic

You have been a member of the SAD for 32 years and have been a member of the city council for 23 years. You live with your husband/wife in a terraced housing estate on the outskirts of the city centre.

After graduating from secondary school, you completed an apprenticeship as a car mechanic and then worked in your uncle's workshop. Your uncle had to close the company for health reasons, but you got a job at an Opel plant a little later. There you were elected to the works council because of your rhetorical skills and campaigned against job cuts and cuts. Through your work as a member of the works council, you came into contact with SAD and saw there your opportunity to get involved in a social labour market policy at a higher level. After joining the party, you quickly made a name for yourself. They are considered committed

Personality who, among other things, is committed to the interests of older people in the field of labour market policy.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, you represent it in the

Mr./Mrs. Butterwegge

64 years

married, 1 child

Industrial clerk

You have been a member of the SAD for 45 years and were elected to the city council 33 years ago. You live with your husband/wife in an old workers' settlement.

You come from a family of coal workers. For health reasons, however, you were unable to pursue this profession and completed an apprenticeship as an industrial clerk after secondary school and then worked in a metal company. Membership in the SAD has been a matter of course for generations, which is why you joined the SAD at the age of 19 and were mainly involved in economic and social policy. Due to your people-oriented manner, you were finally elected to the city council at the age of 31. The will of the citizens is always important to you in political decisions, which is why you are increasingly advocating citizen participation. Due to your practical nature, you are very popular with citizens, but also with your party colleagues.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, you represent it in the SAD.

Mr./Mrs. Penning

39 years

married, 2 children

Teacher

You have been a member of the SAD for nine years and have been active in the city council for four years. You live with your two children and your husband/wife in a terraced housing estate in a suburb of the city.

After graduating from high school, you studied German and mathematics to become a teacher and got a job at a secondary school after seven months of unemployment. Your own unemployment has had a strong influence on you, and it was your great concern to help shape the work situation in your municipality. The social orientation of SAD met your expectations by policy-making, and that's how you became a member. In addition to labour market policy, you are particularly interested in the area of family policy. You are considered an uncomplicated person who knows how to formulate your interests clearly and distinctly. **They are positive about the planning project on the "Grünacker" agricultural area.**

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, you represent it in the SAD

Mr./Mrs. Poelke

58 years

married, no children

Administrative Economist

You have been a member of the SAD for 28 years and have been a member of the city council for 24 years. You live with your husband/wife in a semi-detached house in a sought-after housing estate on the outskirts of the city centre.

Immediately after completing your training at the city administration, you completed a part-time course of study to become an administrative administrator. You first worked in the real estate office, later in the civil engineering office of a neighboring city, where you processed building applications. Through your work in the city administration, you came into contact with politics at an early age, and the SAD corresponded to your ideas of social policymaking. They joined the SAD at the age of 30 and were elected to the city council at the age of 34. Urban design and housing are your areas of interest, with the area of land protection being particularly close to your heart. They try to communicate the value of the soil to the outside world.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

Mr./Mrs. Mund

31 years single,

no children system electronics technician

You have been a member of the city council for three years and have been a member of the SAD for 13 years. You live with your boyfriend/girlfriend in a small apartment in the city center.

Like your father, you also completed an apprenticeship at Thyssen Krupp as a systems electronics technician after secondary school. Membership in the SAD was common among colleagues, and so you also joined the SAD. They quickly realized that they enjoyed political work and were initially committed to the interests of foreign workers. Your concrete and solution-oriented political work brought you a lot of recognition, and so you were elected to the city council at the age of 28. You are always aware of your humble background and are increasingly committed to equal opportunities in the education sector.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum. When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, you represent it in the SAD.

Mr./Mrs. Zarnowski

42 years

married, 2 children

Social pedagogue

They have been members of the SAD for eight years and have been represented in the city council for two years. You live separately from your husband/wife with your two children in an apartment on the outskirts of the city.

After secondary school, you initially started an apprenticeship as an industrial clerk, but dropped out. At night school, you then took your Abitur and then studied social pedagogy. Immediately afterwards, you got a job in a youth leisure centre, which you unfortunately had to give up after the birth of your first son due to lack of time. Through a neighbour who had been active in the SAD for 30 years, you came into contact with the SAD and eventually became a member. From the very beginning, you were committed to politics in the interests of the young generation and were finally elected to the council because of your practical and understandable way of articulating problems.

They are positive about the planning project on the "Grünacker" agricultural area.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

Mr./Mrs. Berens

47 years

divorced, 3 children

Room planner

You have been a member of the SAD for 20 years and have been active in the city council for 15 years. You live with two of your three children in a terraced housing estate in the suburbs of the city.

After graduating from high school, you first completed an apprenticeship as a technical draughtsman and then studied spatial planning at the University of Dortmund. After completing your studies, you worked as a research assistant at the Chair of Urban and Regional Planning. Your parents and grandparents were already active in the SAD, and so you came into contact with the party at an early age. However, you only joined the SAD towards the end of your studies, while you were already active in a political university group before that. Because of your likeable nature and your professional competence, you were elected to the city council after only a few years. One of your priorities is housing construction and transport policy, in which you are increasingly committed to the preservation of the area and the soil.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

Mr./Mrs. Tenant

59 years

married, 2 children

Lawyer

You have been a member of the SAD for 43 years. You were elected mayor of the city in 1999 and re-elected in 2004. You live with your wife/husband in the villa district of the city.

After graduating from high school, you studied law and then earned your doctorate. After completing your doctorate, you worked as a lawyer and notary in a respected law firm in the city, where you later worked as managing director. Even during your school days, you were politically active in the youth organization of the SAD. Your parents' tradition of being a member of the SAD prompted you to join the party at an early age.

Due to your legal skills, you obtained the position of

aldermen of the city for the legal department and a few years later took over responsibility for finances, personnel, organization and culture as city treasurer. You were nominated and elected as mayoral candidate in 1999. Due to your knowledgeable and honest political work, you were re-elected in 2004.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As mayor, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

## C-01/02: Position of the SAD

Position of the Council Parliamentary Group of the Social Workers' Party of Germany



They are in a coalition with the Ecological List (ÖL) and thus form the majority in the council.

The majority of the parliamentary group is in favour of the realisation of the planning project on the "Lipperland" industrial wasteland near the city centre.

Arguments for the realisation of the planning project "Innerstädtische Brache Lipperland":

- Some members of the parliamentary group are in favour of using the brownfield site because it could preserve valuable soil from the "Grünacker" area with its important functions (\*see glossary).
- Many members of the parliamentary group see the good connection to local transport and the walking distance to shops, cinemas, etc. as positive.
- In addition, the realisation of residential construction on the brownfield site is considered a fairer alternative, because living spaces for people with lower incomes could be created here, in contrast to the construction of single-family houses on "greenfield sites".
- Above all, the ongoing maintenance costs of the infrastructure are an important argument for many members of the parliamentary group: While all infrastructures are already in place on the "Lipperland" area, they would have to be rebuilt and maintained for relatively few users on the "Grünacker" area.

Dissenting opinions:

However, a few members of her party's parliamentary group are in favor of single-family homes on "greenfield sites" because they rank the quality of living outside the city higher:

- The local recreation areas can be reached in a few minutes, so that walks can start right outside the front door.
- The air quality is much better than in the city center.
- The reduced traffic contributes to a more child-friendly environment.

## C-01/03: Parliamentary group mandate SAD 1st meeting

Parliamentary group mandate (1st meeting)



Personnel decisions (approx. 5 minutes)

- Elect a parliamentary group leader (by show of hands and simple majority).
- In consultation with the chairperson, appoint the members of the Main Committee and the Planning and Environment Committee. (Note: The members of the parliamentary group are divided equally between the committees, in the case of an odd number, the planning and environment committee is staffed with one more person. The parliamentary group chairman and the mayor participate in the main committee.)

### 2. Arrangements (approx. 35 minutes)

- Determine the position of your parliamentary group on the administrative bill and consider possible compromises. If necessary, amendments can be noted on the enclosed paper and introduced in the committee meetings.
- Think about which arguments you want to bring to the committees from your party's point of view, bearing in mind the special responsibilities of the committees. The main committee discusses financial aspects, while the planning and environment committee deals with urban design measures and environmentally relevant aspects.

Note: A uniform approach makes you strong together. However, each council member is ultimately only obliged to his conscience.

## C-01/04: Amendment to the administrative bill SAD

Amendment to the administrative bill



The parliamentary group of the SAD proposes that the administrative bill be amended as follows:

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With collegial regards: \_\_\_\_\_

(Chair of the parliamentary group)

Please formulate the changes briefly and precisely!

## C-01/05: Parliamentary group mandate SAD 2nd meeting

Parliamentary group mandate (2nd meeting)



1. Under the chairmanship of the parliamentary group chairman, discuss the recommendations for resolutions of the Main Committee and the Planning and Environment Committee. Check with which individual aspects of the recommendations for resolutions your parliamentary group position coincides and work out a common position.

Create amendments on the enclosed paper if you want to put changes to the individual aspects to the vote. The individual aspects of the two recommendations for resolutions will be voted on in the final council meeting.

2. If necessary, seek dialogue with the parliamentary group chairmen of other parliamentary groups and try to negotiate with them in order to win them over to your position.

3. Prepare a keypoint speech by the parliamentary group chairperson for the 2nd council meeting (max. 3 minutes).



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With collegial regards: \_\_\_\_\_

(Chair of the parliamentary group)

Please formulate the changes briefly and precisely!





## C-02/01: Roles CVP

Mr./Mrs. Schmidt

58 years

married, three children

Master baker

You have been a member of the CVP for 30 years and have been represented in the city council for 23 years. You live with your husband/wife in an apartment on the outskirts of the city.

After graduating from secondary school and training as a baker, you passed the master craftsman's examination at the age of 25. Today, you run a family business in your birthplace. You have been able to successfully resist the attempt to integrate you into one of the large bakery chains to this day.

As a self-employed baker, you had an interest in having a say in the fate of your city, which is why you joined the CVP at the age of 28 and have since been increasingly committed to small and medium-sized businesses. Due to your citizen-oriented manner, you were finally elected to the city council 23 years ago.

They are positive about the planning project on the inner-city industrial wasteland "Lipperland".

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Becker

31 years

married, one son

Farmer

You have been a party member since 1994 and a member of the council since the last municipal election. You live in the countryside with your husband/wife and son.

You grew up on your parents' farm. After graduating from secondary school, you completed an apprenticeship on a farm near Heidelberg and then returned to your parents' farm. Together with your parents, you have since been able to bring it to about three times its size by leasing it.

Your family has been close to the CVP for generations, which is why you became a member of the Young People's Party in 1994. In the last municipal election, you were elected to the city council. Her main interest is in the field of agricultural policy and urban design. You are considered a person who presents your arguments calmly and objectively in discussions.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr. / Mrs. Thieme

73 years

married, no children

Pensioner

You have been a member of the CVP parliamentary group for 51 years and have been a member of the council for 45 years. You live together with your husband/wife in a small apartment on the outskirts of the city.

After graduating from high school, you first completed an apprenticeship as a shoemaker in order to take over your parents' business. However, you finally rejected this goal and studied religion and history to become a teacher. You then worked as a teacher at a secondary school in your city.

You were involved in the local history and nature conservation association of your city at a young age. You quickly realized that you have more influence on the design of these areas if you become politically active. That's why you joined the CVP at the age of 22 and were elected to the city council at the age of 28 because of your citizen-oriented nature. Here you will deal with nature conservation and with a focus on the area of land protection. You are known as a speaker who appeals to the responsibility of both the individual and society.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Bartels

55 years

divorced, two children

Lawyer

You have been a member of the CVP for 28 years and have been a member of the local parliament for 16 years. Together with your two children, you live in a detached house on the outskirts of the city.

After graduating from high school, you studied law and worked in your father's law firm. During your studies, you were already active in the Ring of Conservative-Democratic Students (RKDS) and joined the CVP after your studies. Through various stations in the party and in local politics, you gained recognition and were finally nominated for the council in 1990. Your political focus is on the financial sector and of course you are considered a competent contact person for all legal issues.

They are positive about the planning project on the "Grünacker" agricultural area.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Poose

38 years

married, three children

Doctor

They have been represented in the city council for the CVP since the last municipal election, but have been

10 years member of the CVP. You live with your husband/wife in a detached house on the outskirts of the city.

After graduating from high school, you studied medicine and worked in the city hospital. Since your parents were already active in the CVP, you came into contact with the party at an early age, but did not join the party until you were 28. Here you are particularly committed to the area of family policy and advocate for more comprehensive care for children under the age of six, precisely because you know from your own experience how difficult it is to reconcile work and family. Through your committed and open manner, you were finally elected to the city council.

They are positive about the planning project on the "Grünacker" agricultural area.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Kemper 51 years old

married, 2 children

Professor

You have been a member of the CVP for 26 years and have been represented on the city council since the last municipal election. You live with your husband/wife and children in a semi-detached house on the outskirts of the city.

They come from a Christian home and decided to study natural sciences after graduating from high school. After graduating, you worked at the university for several years and earned your doctorate on the side. Nevertheless, you remained active at the university without a professorship for a long time until you were offered a professorship at a university near Rheinstadt at the beginning of 2000.

Due to your Christian parents, you came into contact with the CVP at an early age and joined the party at the age of 25. Her political focus is on education policy. You see the imparting of Christian values to the young generation as an essential prerequisite for a good future.

They are positive about the planning project on the "Grünacker" agricultural area.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Fever

42 years

married, three children

Househusband/Housewife

You have been a member of the CVP for almost 15 years and a council member for seven years. You live with your husband/wife and three children in a small apartment on the outskirts of town.

After secondary school, you have completed an apprenticeship as a plumber and have worked for several

years in this profession. After the birth of your first child, you unfortunately had to give up your job due to lack of time. When your three children grew older, you began to devote yourself to political life in addition to education and household chores and joined the CVP. Due to your high level of commitment, you were finally elected to the city council at the age of 35. Her political focus in the Council is on finance.

They are positive about the planning project on the "Grünacker" agricultural area.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.



Mr./Mrs. Klepping

33 years

married, two children

Lawyer

You have been a member of the CVP for five years and have been a member of the city council for two years. You live with your husband/wife and your two children in a spacious apartment in the city center.

After graduating from high school, you studied law and worked in your mother's law firm after completing your studies. The desire to help shape the future of your city finally prompted you to join the CVP. As a good rhetorician and co-owner of a renowned law firm in the city, you were quickly elected to the city council. They want to stand up for reliable, credible politics, a clear market-based orientation and an effective judiciary. In socio-political terms, you largely adhere to the role of the family and the importance of tradition and experience. You are considered an eloquent and open-hearted person who can always be consulted on legal and family policy issues.

They are positive about the planning project on the "Grünacker" agricultural area.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Vollmer

42 years

single, no children

Retail clerk

You have been a member of the CVP for twelve years and have been a member of the council for six years. You live with your partner in a condominium in the city center.

After the Conclusion the Commercial School have They a Education to the

Retail clerk. You have been working as an employee in a department store for eleven years; first as a buyer, later as a product representative for textiles. In your free time, in addition to your political work, you will be involved in the local heritage and nature conservation association.

You realized that you can achieve more, especially in the area of heritage and nature conservation, if you are politically active, which is why you joined the CVP and were elected to the city council six years ago because of your committed nature. Your political focus is also in the area of heritage and nature conservation, whereby you are primarily committed to the protection of soil. Within the parliamentary group, you are considered a competent personality who is committed to your goals.

They are positive about the planning project on the "Lipperland" industrial wasteland.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Abakay 31 years old

single, no children

Dipl.-Kaufmann/Dipl.-Kauffrau

You have only been a member of the council for a short time and belong to the CVP parliamentary group. They live in a small apartment in the city center.

You grew up as the daughter/son of a Turkish greengrocer. You made a very conscious decision to take German citizenship at the age of 18. You studied business administration at the Free University of Berlin and then worked in the export import sector. Clear values and orientations are important to you, which is why you feel at home in the CVP and joined it at the age of 25. At the age of 29, you were elected to the city council. In the council, you always keep an eye on the financial situation and the labour market situation of the municipality and try to make economically advantageous decisions for the municipality.

They are positive about the planning project on the "Grünacker" agricultural area.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Schwerdtfeger

66 years

married, 2 children

Process Mechanic

You have been a member of the CVP for 45 years and have been a member of the city council for 38 years. You live with your husband/wife in a detached house on the outskirts of the city.

You were born and raised in Wetzlar. After graduating from high school, you completed an apprenticeship as a process mechanic. You came into contact with the CVP through work colleagues and joined the party at the age of 21. There, you quickly made a name for yourself due to your great commitment and led several working groups. Due to your sympathetic and open manner, you are very popular with the citizens, which is why you were elected to the city council at the age of 28. In the party, you are considered an "old hand" who can be consulted for questions of any kind.

They are positive about the planning project on the "Grünacker" agricultural area.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

## C-02/02: Position CVP



The majority in the council is formed by a coalition of the parliamentary groups of the Social Workers' Party of Germany (SAD) and the Ecological List (ÖL). The majority of your parliamentary group is in favour of realising the planning project on the Grünacker agricultural area.

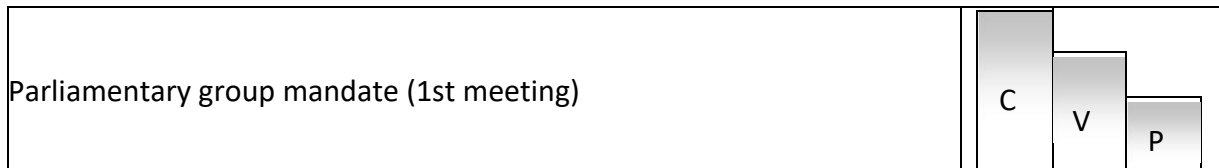
### Arguments for the implementation of the planning project on the agricultural area "Grünacker":

- Some members of the parliamentary group see the project on the "Grünacker" area as a financially cheaper alternative, because 400,000 euros less costs are incurred for the city.
- In addition, they hope that the construction of the single-family houses will increase the residential attractiveness of the city of Borhausen for "higher earners" in order to receive more income taxes for the city in the future.
- Some members of the parliamentary group also see problems in the realisation of housing construction on the inner-city brownfield site in the provision of parking spaces on the edge of the development area: In their opinion, the distance of 300 m from the parking spaces would reduce the quality of living for residents. On the "Grünacker" area, on the other hand, there would be sufficient parking spaces at the houses.
- In addition, it is feared that the children would have insufficient space to play on the "Lipperland" area, while there would be plenty of space in the residential building on the "Grünacker" area, and so-called "play streets" with a speed limit could be realized. In addition, the children grow up near forests and meadows.

### Dissenting opinions:

- Some members of the parliamentary group currently see the aesthetics of the cityscape impaired by the brownfield site. The construction project in the city centre would contribute to the beautification of the cityscape and to the revitalisation of the city centre.
- Some members of the parliamentary group are of the opinion that although the decision for the brownfield site will incur more costs overall, these costs are put into perspective against the background that housing can be created here for more families.
- For the members of the local history and nature conservation association of the parliamentary group, it is important that no additional area, as in the planning project on the agricultural area "Grünacker", would be sealed. In this way, important soil functions (\*see glossary) and the ecological diversity of the "Grünacker" area could be preserved.

## C-02/03: CVP parliamentary group mandate 1st meeting



### 1. Personnel decisions (approx. 5 minutes)

- Elect a parliamentary group leader (by show of hands and simple majority).
- Elect the chairperson of the planning and environment committee (by show of hands and simple majority).
- In consultation with the chairperson, appoint the members of the

Main Committee and the Planning and Environment Committee. (Note: The members of the parliamentary group are divided equally between the committees, in the case of an odd number, the planning and environment committee is staffed with one more person. The chairman of the parliamentary group participates in the main committee.)

### 2. Arrangements (approx. 35 minutes)

- Determine the position of your parliamentary group on the administrative bill and consider possible compromises. If necessary, amendments can be noted on the enclosed paper and introduced in the committee meetings.
- Think about which arguments you want to bring to the committees from your party's point of view, bearing in mind the special responsibilities of the committees. The main committee discusses financial aspects, while the planning and environment committee deals with urban design measures and environmentally relevant aspects.

Note: A uniform approach makes you strong together. However, each council member is ultimately only obliged to his conscience.

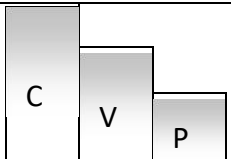


With collegial regards: \_\_\_\_\_

(Chair of the parliamentary group)

Please formulate the changes briefly and precisely!

## C-02/05: CVP parliamentary group mandate 2nd meeting

Parliamentary group mandate (2nd meeting)	
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1. Under the chairmanship of the parliamentary group chairman, discuss the recommendations for resolutions of the Main Committee and the Planning and Environment Committee. Check with which individual aspects of the recommendations for resolutions your parliamentary group position coincides and work out a common position.

Create amendments on the enclosed paper if you want to put changes to the individual aspects to the vote. The individual aspects of the two recommendations for resolutions will be voted on in the final council meeting.

2. If necessary, seek dialogue with the parliamentary group chairmen of other parliamentary groups and try to negotiate with them in order to win them over to your position.

3. Prepare a keypoint speech by the parliamentary group chairperson for the 2nd council meeting (max. 3 minutes).



With collegial regards: \_\_\_\_\_

(Chair of the parliamentary group)

Please formulate the changes briefly and precisely!



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Thank you for your attention!

## C-03/01: Rolls of oil

Mr./Mrs. Diepken

36 years

single, one child

Dipl. Social Pedagogue

You have been a member of the ÖL for ten years and were elected to the city council for the first time in this legislative period. You live with your partner and your three-year-old daughter in the city centre.

After your school days and high school diploma, you studied social pedagogy at the Protestant University of Applied Sciences in Freiburg and then worked at a Freiburg youth center with young people at risk of addiction and violence. After various further education and training courses, you became head of the youth centre a few years later. Interested in politics since your school days, you were active in numerous student committees during your studies, and also joined the ÖL during this time. As a very dynamic person who knows how to convince people of your position, you were finally elected to the city council at the age of 35. Her political focus is on the economic and financial spheres. You are considered a very committed person in the council who likes to have the last word in discussions.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Berke

57 years

married, no children

Professor (Economics)

You have been a member of the ÖL for 17 years and were elected to the city council in 1999. You live with your husband/wife in a detached house on the outskirts of the city.

After graduating from high school, you studied in Frankfurt and earned your doctorate in Marburg. In 1982, he was appointed to a chair at the university near Rheinstadt. During your studies in Frankfurt, you were fascinated by the ideas of the "68ers", and in the 1980s, as an economist, you dealt intensively with the "limits to growth". Before you entered the council, you held a wide variety of party offices. Your area of focus is in the field of urban design, with the area of land protection being very close to your heart. In the Council, you are seen as a person with a strong sense of justice.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Erdugan

42 years

divorced, two children

Lawyer

You have been a member of the ÖL for ten years and a member of the city council for seven years. You live with your two children on the outskirts of the city centre.

Her family comes from Turkey. You came to Germany at the age of ten and grew up in the Sankt Georg district of Rhinstadt. They studied law and opened a law firm as a lawyer. She was particularly committed to the people in the Sankt Georg district, which has a particularly low-income and low-education structure. Ten years ago, you joined ÖL. There you made a name for yourself with courageous, citizen-oriented reform ideas and were finally elected to the city council. Her focus is on finance, economics and the labour market.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Peters

32 years

married, no children

Teacher

You have been a member of the ÖL for seven years and have been a member of the local parliament since 2002. You live with your husband/wife on the outskirts of downtown.

You grew up in Bitterfeld and completed an apprenticeship as a chemical laboratory assistant at the end of the 80s. Through a program of the employment office, you caught up on your Abitur and then studied chemistry and biology in Erfurt. You taught at a secondary school in Rheinstadt for three years. As a teacher, you attracted attention through impressive environmental projects with your students. This brought you into contact with the Ecological List, whose interests you now represent in the council. Against this background, you are particularly committed to land protection and try to communicate the importance of the soil to the outside world.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Püster

66 years

married, four children

Social Scientist

They have been members of the ÖL-Partei since its founding in 1980 and have been represented in the city council for 22 years. You live in the countryside with your husband/wife.

After graduating from secondary school, you completed an apprenticeship as a gardener and did your Abitur on the side. You then studied social sciences at the University of Applied Sciences and got a job at a social research institute after completing your studies. The increasing threat to the environment finally prompted you to join the ÖL-Party to advocate for the protection of the environment. Due to your committed and citizen-oriented manner, you were elected to the city council after a few years. In addition to the environmental sector, you are particularly interested in social and family policy and are considered a competent contact person in these areas.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

## C-03/02: Position OIL

Positions	
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They are in a coalition with the Social Workers' Party of Germany (SAD) and thus form the majority in the council.


They are in favour of the realisation of the planning project on the "Lipperland" brownfield site close to the city centre.

Arguments for the realisation of the planning project on the inner-city brownfield site "Lipperland":

- According to the ecological self-image of your party, you agree to the construction of housing on the brownfield site "Lipperland" because it could preserve valuable land in the outdoor area. In their opinion, the ecological costs that would arise from the realisation of the planning project on the agricultural land can in no way be justified: In addition to the loss of all soil functions (\*see glossary), ecological diversity would also suffer from the planning project on a greenfield site.
- They feel that the realisation of housing construction on the brownfield site "Lipperland" is a fairer alternative, because living spaces for people with lower incomes could be created here, in contrast to the construction of single-family houses on "greenfield sites".
- The concept of "car-free living" is also viewed positively: children could play safely, and there would be no burdensome traffic for residents.
- They also see the good connection to local transport as positive. In contrast to living on a "greenfield" site, children can achieve their goals independently, and the family can do without the car or at least the second car. In addition, you can walk to the main facilities, which is just as pleasant for evening and leisure activities as for daily shopping. Older people also benefit from it.



## C-03/04: Amendment to the administrative bill **ÖL**

Amendment to the administrative bill	
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The parliamentary group of the **ÖL** proposes that the administrative bill be amended as follows:

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With collegial regards: \_\_\_\_\_

(Chair of the parliamentary group)

Please formulate the changes briefly and precisely!

## C-03/05: Parliamentary group mandate ÖL, 2nd meeting

Parliamentary group mandate (2nd meeting)


**ÖL**

1. Under the chairmanship of the parliamentary group chairman, discuss the recommendations for resolutions of the Main Committee and the Planning and Environment Committee. Check with which individual aspects of the recommendations for resolutions your parliamentary group position coincides and work out a common position.

Create amendments on the enclosed paper if you want to put changes to the individual aspects to the vote. The individual aspects of the two recommendations for resolutions will be voted on in the final council meeting.

2. If necessary, seek dialogue with the parliamentary group chairmen of other parliamentary groups and try to negotiate with them in order to win them over to your position.
3. Prepare a key-point speech by the parliamentary group chairperson for the 2nd council meeting (max. 3 minutes).

## C-03/06: Amendment to the recommendation for a resolution on oil

Amendment on recommendations for resolutions	
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The parliamentary group of the ÖL proposes that individual aspects of the recommendations for resolutions be amended as follows:

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With collegial regards: \_\_\_\_\_

(Chair of the parliamentary group)

Please formulate the changes briefly and precisely!





## C-04/01: Rollers LPD

Mr./Mrs. Zimmermann

43 years

married, one child

Teacher

You have been a member of the LPD since 1998 and have been represented in the city council for two years. They live with their husband/wife and 11-year-old daughter in a terraced housing estate.

After graduating from high school and spending a long time in France, you studied in Münster and then became a teacher. In your profession, it has always been important to you to give your students insights into the economy and society beyond school theory. You have repeatedly organised rounds of talks with politicians and entrepreneurs in Rheinstadt. Through the rounds of talks with politicians, you came into contact with the LPD and finally joined the party in 1998. A few years later, you were elected to the city council. Her political focus is on education and family policy. You are considered a very committed person who always knows how to contribute to the discussion with factual arguments.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Harnacke

58 years

married, two children

Retail clerk

You have been a member of the LPD for 30 years and have been active in the city council for over 20 years. You live with your partner in a condominium in the city center.

After the Realschule have They a Education to the Retail clerk. You were already interested in politics during your school days and came into contact with the LPD through a friend. Your understanding of politics corresponded to the party principles of the LPD, which is why you became a member 30 years ago. Since then, her political focus has been on urban design. Your fun-loving and open manner and your ability to win over a wide variety of people and especially "ordinary people" for yourself and your goals are the reasons for your popularity in the party and your political career.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Koch

36 years

single, no children

Senior Public Prosecutor

You have been a member of the LPD for nine years and have represented the party in the council for four years. They live alone in a large apartment in the city center.

After graduating from high school, you enrolled to study law in Halle an der Saale, which you completed within six years. You then became a public prosecutor and later a senior public prosecutor in Halle an der Saale. After you had secured your professional career, you turned to politics. You joined the LPD at the age of 27 because this party represents your fundamental convictions of social and economic freedom. Her political focus is on culture and urban design. In addition, you are considered a competent contact person in the party for all legal questions.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Beck

52 years

divorced, two children

Insurance employee

You have been a member of the LPD for twelve years and a council member for four years. You have been living divorced from your partner near the city centre for seven years. Your two children live with your former husband/wife.

After secondary school, you completed an apprenticeship as an insurance employee. It was not until you were 40 years old that you came into contact with the LPD through a work colleague and joined the LPD a little later. After being a rather passive member for several years, you began to get more involved and led several working groups in a row. Since the economic well-being of the city is particularly important to you, you always try to weigh up the costs and benefits for the city when making decisions. You are considered a likeable personality who passionately likes to discuss.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

Mr./Mrs. Röller

65 years

married, no children

Economist


You have been a member of the LPD for 35 years and have been represented in the city council for 31 years. You live with your wife/husband in the villa district of the city.

After graduating from a private school in Heidelberg, you studied economics in London. After your studies, you returned to Germany and worked in the marketing department of the Bayer Group. In search of further challenges, you finally turned to local politics at the age of 30 and joined the LPD. Here you made a name for yourself due to your experience and competence in the economic field and were finally elected to the city council. You are always trying to convince other people of your opinion and are reluctant to compromise.

General information: As a council member, you represent the interests of the citizens of the city. But since you also belong to a parliamentary group, you always try to keep differences between the interests of the population and the party to a minimum.

When forming an opinion in the parliamentary group, you bring in your own views. Once the parliamentary group has established a common position, represent it in public if it does not run counter to your convictions.

## C-04/02: Position LPD

Position of the Council Parliamentary Group of the Liberal Party of Germany	
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The majority in the council is formed by a coalition of the parliamentary groups of the Social Workers' Party of Germany (SAD) and the Ecological List (ÖL).

The LPD parliamentary group is in favour of the construction of the single-family houses on the "Grünacker" agricultural area.

Arguments for the implementation of the planning project on the "Grünacker" site:


- They see the planning project on the agricultural area "Grünacker" as a financially more advantageous alternative, because a cost saving of 400,000 euros is to be expected here.
- You rate the good connection to the motorway very positively, especially for commuters.
- You can see problems in the realisation of the housing construction on the "Lipperland" brownfield site in the provision of parking spaces on the edge of the development area: the distance of the parking spaces of 300 m would impair the quality of living of the residents of their

Reduce in opinion. On the "Grünacker" area, on the other hand, there would be sufficient parking spaces at the houses.

- In addition, it is feared that the children would have insufficient space to play outdoors on the "Lipperland" brownfield site, while there would be plenty of space in the residential building on the "Grünacker" area, and so-called "play streets" with speed limits could be realized. In addition, the children could grow up near forests and meadows.
- They hope that the construction of the single-family houses will increase the residential attractiveness of the city of Borhausen for "higher earners" in order to receive more income taxes for the city in the future.

## C-04/03: Parliamentary group mandate 1st meeting LPD

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Parliamentary group mandate (1st meeting)	
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### 1. Personnel decisions (approx. 5 minutes)


- Elect a parliamentary group leader (by show of hands and simple majority).
- In consultation with the chairperson, appoint the members of the Main Committee and the Planning and Environment Committee. (Note: The members of the parliamentary group are divided equally between the committees, in the case of an odd number, the planning and environment committee is staffed with one more person. The chairman of the parliamentary group participates in the main committee.)

### 2. Arrangements (approx. 35 minutes)

- Determine the position of your parliamentary group on the administrative bill and consider possible compromises. If necessary, amendments can be noted on the enclosed paper and introduced in the committee meetings.
- Think about which arguments you want to bring to the committees from your party's point of view, bearing in mind the special responsibilities of the committees. The main committee discusses financial aspects, while the planning and environment committee deals with urban design measures and environmentally relevant aspects.

Note: A uniform approach makes you strong together. However, each council member is ultimately only obliged to his conscience.

## C-04/04: Amendment to the LPD administrative bill

Amendment to the administrative bill	
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The parliamentary group of the LPD proposes that the administrative bill be amended as follows:

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With collegial regards: \_\_\_\_\_

(Chair of the parliamentary group)

Please formulate the changes briefly and precisely!

## C-04/05: Parliamentary group mandate 2nd meeting LPD

Parliamentary group mandate (2nd meeting)




1. Under the chairmanship of the parliamentary group chairman, discuss the recommendations for resolutions of the Main Committee and the Planning and Environment Committee. Check with which individual aspects of the recommendations for resolutions your parliamentary group position coincides and work out a common position.

Create amendments on the enclosed paper if you want to put changes to the individual aspects to the vote. The individual aspects of the two recommendations for resolutions will be voted on in the final council meeting.

2. If necessary, seek dialogue with the parliamentary group chairmen of other parliamentary groups and try to negotiate with them in order to win them over to your position.
3. Prepare a keypoint speech by the parliamentary group chairperson for the 2nd council meeting (max. 3 minutes).

## C-04/05: Amendment to the resolution recommendation LPD

Amendment on recommendations for resolutions	
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The parliamentary group of the LPD proposes that individual aspects of the recommendations for resolutions be changed as follows:

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With collegial regards: \_\_\_\_\_

(Chair of the parliamentary group)

Please formulate the changes briefly and precisely!





## D-Committee Specific

### D-01: Recommendation for a resolution by the Planning and Environment Committee

Recommendation for a resolution	Planning and Environment Committee
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Recommendation for a resolution on the administrative bill "Building areas for family-friendly living"

According to current figures from the Institute for Population (IfB), it is forecast that the population development for the city of Borhausen will be negative until 2020. In order to actively counter the loss of residents, the administration proposes two planning areas for family-friendly living after extensive research:

- A)** Inner-city wasteland "Lipperland" (4 ha)
- B)** Agricultural area "Grünacker" (5 ha)

Due to the financial situation of the budget, only one of the two projects can be realized. The council of the city of Borhausen must make a fundamental decision.

After final deliberations, the planning and environment committee came to the following conclusion:

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Decided with:

Approval: \_\_\_\_\_ Personen    Rejection: \_\_\_\_\_ Personen    Abstention: \_\_\_\_\_ Personen

With collegial regards: \_\_\_\_\_

(Committee Chair)

## D-02: Recommendation for a resolution by the Joint Committee

Recommendation for a resolution	Main Committee
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Recommendation for a resolution on the administrative bill "Building areas for family-friendly living"

According to current figures from the Institute for Population (IfB), it is forecast that the population development for the city of Borhausen will be negative until 2020. In order to actively counter the loss of residents, the administration proposes two planning areas for family-friendly living after extensive research:

- A) Inner-city wasteland "Lipperland" (4 ha)
- B) Agricultural area "Grünacker" (5 ha)

Due to the financial situation of the budget, only one of the two projects can be realized. The council of the city of Borhausen must make a fundamental decision.

After final deliberations, the Joint Committee came to the following conclusion:

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Decided with:

Approval: \_\_\_\_\_ Personen    Rejection: \_\_\_\_\_ Personen    Abstention: \_\_\_\_\_ Personen

With collegial greetings en \_\_\_\_\_

(Committee Chair)



# E-persons with special functions

## E-01: Function of mayor

Mayor	Tasks and functions
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You are chairperson of the council and main committee. They have both voting and speaking rights in the council and main committee.

Your tasks at the first council meeting (you will receive a speech manuscript):

- They open the session
- They provide the chairpersons of the parliamentary groups and the chairperson of the planning and

Environment Committee

- They read out the agenda
- You close the session

Your tasks in the Main Committee (you will receive a speech manuscript):

- You ensure an orderly discussion, i.e. in the order of the reports you give the floor to the respective council member
- Disruptive members will be called to order by you and, if necessary, expelled from the hall
- They keep an eye on the timetable and ensure that the presentation of the individual

committee members is time-appropriate, so that everyone can have their say

- During the last 15 minutes of the committee's work, summarize the results of the Joint Committee's deliberations in a recommendation for a resolution
- Although you belong to a political group whose position you represent, you must always treat all members of the committee equally

Your tasks at the second council meeting (you will receive a speech manuscript):

- They open the session
- They read out the recommendations for resolutions
- They call on the parliamentary group chairmen to present the parliamentary group positions and make sure that the speaking time of 3 minutes is observed
- They put the amendments, if any, to the vote

- They put the individual aspects of the recommendations for resolutions to the vote
- They put the final council motion to the vote
- You close the session



## E-03: Function of Chairman of the LPD Parliamentary Group

Parliamentary group chairmanship	
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You are the chairman of the LPD parliamentary group.

They chair the parliamentary group meetings and always keep an eye on the schedule.

You propose that the members of your parliamentary group be appointed to the committees and try to reach a consensual solution in the parliamentary group. You yourself participate in the main committee.

You are trying to reach agreement on the position of your parliamentary group on the administrative bill and on the positions of your parliamentary group on the committee issues and to discuss where compromises can be made.

You can make arrangements with other parliamentary group chairmen during the 2nd parliamentary group meeting if it seems sensible to you.

During the 2nd parliamentary group meeting, you will ensure that the interests of your parliamentary group are shown to their best advantage at the subsequent 2nd council meeting and will present your parliamentary group's position on the administrative proposal in a 3-minute speech at the 2nd council meeting.

## E-04: Function of Chairman of the Parliamentary Group OIL

Parliamentary group chairmanship	
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You are the chairman of the ÖL-Group.

They chair the parliamentary group meetings and always keep an eye on the schedule.

You propose that the members of your parliamentary group be appointed to the committees and try to reach a consensual solution in the parliamentary group. You yourself participate in the main committee.

You are trying to reach agreement on the position of your parliamentary group on the administrative bill and on the positions of your parliamentary group on the committee issues and to discuss where compromises can be made.

You can make arrangements with other parliamentary group chairmen during the 2nd parliamentary group meeting if it seems sensible to you.

During the 2nd parliamentary group meeting, you will ensure that the interests of your parliamentary group are shown to their best advantage at the subsequent 2nd council meeting and will present your parliamentary group's position on the administrative proposal in a 3-minute speech at the 2nd council meeting.

## E-05: Position of Chair of the SAD Group

Parliamentary group chairmanship



You are the chairman of the SAD parliamentary group.

They chair the parliamentary group meetings and always keep an eye on the schedule.

You propose that the members of your parliamentary group be appointed to the committees and try to reach a consensual solution in the parliamentary group. You yourself participate in the main committee.

You are trying to reach agreement on the position of your parliamentary group on the administrative bill and on the positions of your parliamentary group on the committee issues and to discuss where compromises can be made.

You can make arrangements with other parliamentary group chairmen during the 2nd parliamentary group meeting if it seems sensible to you.

During the 2nd parliamentary group meeting, you will ensure that the interests of your parliamentary group are shown to their best advantage at the subsequent 2nd council meeting and will present your parliamentary group's position on the administrative proposal in a 3-minute speech at the 2nd council meeting.

## E-06: Function of Committee Chairman, Planning and Environment Committee

Committee Chair	Planning and Environment Committee
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You are the chairperson of the planning and environment committee.

Its function is to ensure an orderly discussion in the committee. They keep an eye on the schedule and ensure that the speeches of the individual committee members are appropriate in terms of time so that everyone can have their say. Disruptive members will be called to order by you and, if necessary, expelled from the hall.

Although you belong to a party and are also supposed to represent the position of your parliamentary group, you must treat all members of the committee equally. You yourself, as well as the other members of the committee, have both the right to vote and to speak.

After the committee deliberations have been completed, you will submit the result in writing to the Joint Committee.

## E-07: Speech Manuscript Mayor 1st Council Meeting

Speech manuscript mayor	1st Council Meeting
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Dear colleagues,

I would like to welcome you warmly to the first council meeting. Today we want to deal with the administration's proposal for the designation of a building area for family-friendly living. Before that, however, I would like to give you a few messages:

The parliamentary groups have already met today and elected new parliamentary group chairmen, whom I would like to introduce to you briefly:

The chairperson of the SAD parliamentary group is: \_\_\_\_\_

The CVP parliamentary group is led by: \_\_\_\_\_

The ÖL is chaired by: \_\_\_\_\_

The parliamentary group leader of the LPD is: \_\_\_\_\_

I wish the group chairmen every success!

Furthermore, the Rules of Procedure stipulate that two committees are set up to divide up the work: the **Main Committee** and the **Planning and Environment Committee**. The Planning and Environment Committee is chaired by the CVP parliamentary group. She has appointed \_\_\_\_\_ as chairperson. Congratulations and here's to a good cooperation. I will chair the Joint Committee in accordance with the Rules of Procedure.

Now we come to the only item on our agenda: the administrative proposal of the

City of Borhausen to designate a building area for family-friendly living in order to increase the attractiveness for young families in the city and thus counteract the consequences of demographic change. The administration proposes two alternative planning areas:

- A) Inner-city wasteland "Lipperland" (4 ha)
- B) Agricultural area "Grünacker" (5 ha)

The council of the city of Borhausen has to make a fundamental decision, as only one planning project can be realized due to the financial situation of the budget. I propose that the administrative bill be referred to the specialist committees and assume that you agree. I hereby close the first session.

Thank you for your attention and I wish you successful cooperation in the committees.



Drees

Poelke

SAD

SAD

Taylor

Mouth

SAD

SAD

Horstmann

Müller

SAD

SAD

Fudulea

Carter

SAD

SAD

Penning

Butterwegge

SAD

SAD

Zarnowski

Harnacke

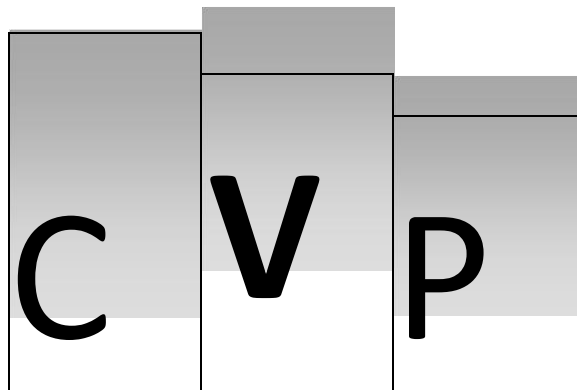
SAD

LPD

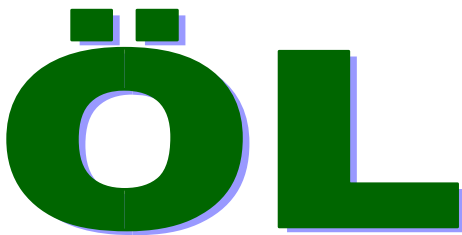




Social Workers' Party of Germany



Christian People's Party



Ecological List



Liberal Party of Germany

Mayor

Planning and  
Environment Committee

Main Committee